
November 2020
Prishtina
Content

INTRODUCTION .................................................................................................................. 4

0. GENERAL OVERVIEW ON IMPLEMENTATION OF NPISAA DURING JULY-SEPTEMBER 2020 ....................... 5
0.1. State of Play by Blocks: Political Criteria ................................................................. 6
0.2. State of Play by Blocks: Economic Criteria ............................................................. 6
0.3. State of Play by Blocks: European Standards – Approximation of Kosovo’s Legislation with the EU Acquis ......................................................................................... 7
0.4. State of Play by Institutions ..................................................................................... 9

1. BLOCK 1: POLITICAL CRITERIA ............................................................................... 11
1.1. Democracy and Rule of Law ................................................................................... 11
1.1.1. Constitution, Assembly and Election System ....................................................... 11
1.1.2. Public Administration ........................................................................................ 11
1.1.3. Ombudsperson .................................................................................................. 11
1.1.4. Civilian Oversight of Security Forces .................................................................. 11
1.2. Regional Cooperation and International Obligations ............................................. 11

2. BLOCK 2: ECONOMIC CRITERIA ............................................................................ 12
2.1. Existence of a Functional Market Economy ............................................................ 12
2.2. Capacity to Cope with Competitive Pressure and Market Forces within the Union .............................................................................................................................. 12

3. BLOCK 3: EUROPEAN STANDARDS – APPROXIMATION OF KOSOVO’S LEGISLATION WITH THE EU ACQUIS .......................................................................................................... 13
3.0. Legal Framework on Approximation of Kosovo’s Legislation with the EU Acquis .......................................................................................................................... 13
3.1. Acquis Chapter 1: Free Movement of Goods .......................................................... 13
3.2. Acquis Chapter 2: Freedom of Movement for Workers ......................................... 13
3.3. Acquis Chapter 3: Right of Establishment and Freedom to Provide Services ........ 14
3.4. Acquis Chapter 4: Free Movement of Capital ......................................................... 14
3.5. Acquis Chapter 5: Public Procurement ................................................................. 14
3.6. Acquis Chapter 6: Company Procurement ............................................................. 15
3.7. Acquis Chapter 7: Intellectual Property Law .......................................................... 15
3.8. Acquis Chapter 8: Competition Policy .................................................................... 15
3.9. Acquis Chapter 9: Financial Services ..................................................................... 16
3.10. Acquis Chapter 10: Information Society and Media ............................................... 16
3.11. Acquis Chapter 11: Agriculture and Rural Development ....................................... 16
3.13. Acquis Chapter 13: Fisheries ............................................................................... 17
3.15. Acquis Chapter 15: Energy .................................................................................. 17
3.16. Acquis Chapter 16: Taxation ............................................................................... 18
3.17. Acquis Chapter 17: Economic and Monetary Policy ............................................. 18
3.18. Acquis Chapter 18: Statistics ............................................................................... 18
3.20. Acquis Chapter 20: Enterprise and Industrial Policy .............................................. 19
3.21. Acquis Chapter 21: Trans-European Networks ...................................................... 19
3.22. Acquis Chapter 22: Regional Policies and Coordination of Structural Instruments .... 19
3.23. Acquis Chapter 23: Judiciary and Fundamental Rights ........................................ 19
3.25. Acquis Chapter 25: Science and Research ............................................................. 20
3.27. Acquis Chapter 27: Environment ......................................................................... 21
3.28. Acquis Chapter 28: Consumer and Health Protection ........................................... 21
3.29. Acquis Chapter 29: Customs Union .................................................................................. 21
3.30. Chapter 30: External Relations ..................................................................................... 21
3.31. Chapter 31: Foreign, Security and Defence Policy ....................................................... 22
3.32. Chapter 32: Financial Control ....................................................................................... 22

Annex 2: Overview on Implementation of NPISAA 2020: List of Measures Implemented until the End of September, ahead of Schedule ................................................................. 32
Introduction

The National Programme for Implementation of the SAA (NPISAA) 2020 – 2024 was adopted by the Government of the Republic of Kosovo on 14 July 2020. It is a legally binding document for all state administration bodies; they are obliged to implement short-term measures under their responsibility, as planned, and to monitor their implementation. The Government, as the central national mechanism in charge of fulfilment of SAA obligations, oversees implementation of NPISAA through the institution legally mandated to coordinate the EU integration process – Office of the Prime Minister (OPM) (former Ministry of European Integration).

OPM, through departments responsible for European integration, monitors the implementation of NPISAA, respectively its short-term measures, on quarterly basis, through regular reports. The purpose of these reports is to assess and improve the implementation of NPISAA, as well as to provide accountability and transparency within the institutions and towards other stakeholders and the general public. Findings of these reports are discussed, among other things, by the Government cabinet and EU – Kosovo Stabilisation Association bodies, which are in charge of monitoring implementation of the SAA.

As the Programme was adopted by the Government in July due to the political circumstances and COVID-19 pandemic, this is the first Report for 2020. It covers the period from 1 July – 30 September. Data have been reported by all responsible institutions through the Online Monitoring and Reporting Platform for European Integration according to the short-term measures matrix and based on the respective manual. In chapters where reporting of data was delayed or inadequate, such data were not included in this report and the relevant measures were considered as not implemented, i.e. facing serious delays. Implementation of the Programme is assessed according to two levels of the performance status (presented in charts) for measures planned to be implemented within the reporting period (July-September), as follows:

- Implemented measures (which have been fully implemented) – highlighted in blue
- Unimplemented measures (which have not been implemented) – highlighted in red.

This report, consisting of four chapters, is divided into two sections: the section on the Programme as a whole and the section on each block. Chapter 0 provides a general overview on implementation of the Programme during the reporting period. This chapter consists of five sections: section on the Programme as a whole, section on political criteria, section on economic criteria, section on European standards, and section by institutions. Each section of this chapter contains a chart and the narrative text (elaboration of findings). The narrative text on each block is concluded with a qualitative assessment of the state of play, summarizing the measures that have not been implemented within the reporting period and those requiring attention during the remainder of the year.

Chapters 1, 2 and 3 are uniform, each containing two sections for each chapter of the Programme: chart and narrative text. The charts present findings on the rate of implementation of the relevant chapter during the reporting period – in relation to the measures planned to be implemented during this period (July-September). The narrative text of each chart provides a quantitative summary of these findings and a brief qualitative assessment of the overall state of play in the respective chapter.

The report also contains two annexes. Annex 1 presents the state of implementation of all measures of the Programme planned to be implemented until the end of the third quarter. Annex 2 presents the list of measures implemented until the end of September, before the deadlines foreseen.

Findings show that during the third quarter of 2020 the Programme was implemented at a rate of 35.59%: 21 out of 59 measures planned have been fully implemented, while 64.41% of them, 38 measures, have not yet been fully implemented (see Chart 0.1, pg. 5). In addition, 16 measures have been implemented before the deadline foreseen.
0. **General Overview on Implementation of NPISAA during July-September 2020**

The Programme contains 194 measures: 108 (55.90%) legislative measures and 86 (44.10%) implementing measures; 59 (30.41%) of them were planned to be implemented during the third quarter: 40 legislative measures and 19 implementing measures.

*Chart 0.1: Implementation of NPISAA during July-September 2020: all measures*

Regarding implementation of measures of the Programme planned to be implemented during the third quarter, findings show the following:
- 35.59% of measures, 21 measures, have been fully implemented;
- 64.41% of measures, 38 measures, have not yet been fully implemented, i.e. they face serious delays.

Of 194 measures in total, the Programme contains 108 legislative measures; 40 (37.61%) of them were planned to be implemented during the third quarter.

*Chart 0.2: Implementation of NPISAA during July-September 2020: legislative measures*

Regarding implementation of the legislative measures planned to be implemented during the third quarter, findings show the following:
- 35% of measures, 14 measures, have been fully implemented;
- 65% of measures, 26 measures, have not yet been fully implemented, i.e. they face serious delays.

Of a total of 194 measures, the programme contains 86 implementing measures; 19 (22.09%) of them were planned to be implemented during the third quarter.

*Chart 0.3: Implementation of NPISAA during July-September 2020: Implementing measures*

Regarding implementation of implementing measures planned to be implemented during the third quarter, findings show the following:
- 36.84% of measures, 7 measures, have been fully implemented;
- 63.16% of measures, 12 measures, have not yet been fully implemented, i.e. they face serious delays.
0.1. State of Play by Blocks: Political Criteria

This block contains 12 measures: 7 (58.3%) legislative measures and 5 (41.7%) implementing measures; 5 (41.7%) of them were planned to be implemented during the third quarter: 4 legislative measures and 1 implementing measure.

*Chart 0.1.1: Implementation of NPISAA during July-September 2020: Political Criteria*

Regarding implementation of measures of this block planned to be implemented during the third quarter, findings show the following:

- 60% of measures, 3 measures, have been fully implemented;
- 40% of measures, 2 measures, have not yet been fully implemented, i.e. they face serious delays.

Based on findings of this report, the measures of this block planned for the reporting period which have failed to be implemented within the deadline are the following:

- Adoption by the Government of the draft-law on administrative disputes;
- Adoption by the Government of the draft-law on the first wave of rationalization of independent agencies and institutions.

The measures of this block that are expected to face challenges and delays and that require attention are the following:

- Adoption of the new Rules and Procedure of the Assembly;
- Adoption by the Government of the Concept Document for the second and third wave of rationalization of independent agencies and institutions.

0.2. State of Play by Blocks: Economic Criteria

This block contains 5 implementing measures; 1 measure (20%) was planned to be implemented during the third quarter.

*Chart 0.2.1: Implementation of NPISAA during July-September 2020: Economic Criteria*

Regarding implementation of measures of this block planned to be implemented during the third quarter, findings show that all measures, 1 measure, have been fully implemented.

Based on findings of this report, there are no measures in this block that have failed to be implemented within the deadline foreseen.

The measure of this block that is expected to face challenges and delays and that requires attention is the following:

0.3. State of Play by Blocks: European Standards – Approximation of Kosovo’s Legislation with the EU Acquis

This block contains 178 measures: 102 (57.30%) legislative measures and 76 (42.69%) implementing measures; 53 (30.33%) of them were planned to be implemented during the third quarter: 37 legislative measures and 17 implementing measures.

Chart 0.3.1: Implementation of NPISAA during July-September 2020: European Standards

Regarding implementation of measures of this block planned to be implemented during the third quarter, findings show the following:

- 32.08% of measures, 17 measures, have been fully implemented;
- 67.92% of measures, 36 measures have not yet been fully implemented, i.e. they face serious delays.

Based on findings of this report, the measures of this block planned for the reporting period that could not be implemented within the deadline foreseen are the following:

- Adoption by the Government of the draft-law on inspections;
- Adoption of the regulation on legal measurement units;
- Recruitment of at least 1 official in the Kosovo Metrology Agency;
- Adoption by the Government of the draft-law on public-private partnership;
- Appointment of two members of the PRB board;
- Adoption of AI for foreign representatives;
- Adoption by the Government of the draft-law on microfinance and nonbanking financial institutions (amendment);
- Adoption by the Government of the draft-law on measures to reduce the cost of deploying high-speed electronic communications networks;
- Determination of tariff schemes for cable operators through the Government;
- Adoption by the Government of the draft-law on agriculture and rural development;
- Adoption by the Government of the Concept Document on agricultural land;
- Adoption by the Government of the draft-law on VAT;
- Adoption by the Government of two draft-laws in the area of social policies and employment: draft-law on employment and that of maternity and paternity leave;
- Adoption of the Concept Document for the improvement of legislation in the area of safety and health at work;
- Adoption by the Government of three draft-laws in the area of judiciary and fundamental rights: Draft Code of criminal procedure, draft-law on declaration, origin and control of assets for public officials, and the one on the Anti-Corruption Agency;
- Adoption of the AI on the determination and procedure for the receipt and handling of cases of whistleblowing;
- Adoption by the Government of the draft-law on cyber-security;
- Adoption of AI in the area of justice, freedom and security: on the conditions and procedures for the extension of the visa (amendment) and on the denial of entry into the Republic of Kosovo (amendment);
- Adoption of the development plan of the National Center for Border Management (NCBM).
- AI on technology and knowledge transfer and forms of technology transfer;
- Adoption by the Government of three draft-laws in the area of environment: for the protection of air from pollution, for the prevention and integrated control of pollution, and that for the waters of Kosovo;
• Adoption of three AIs in the area of environment: on the rules and standards of the discharges on air by the stationary sources of pollution, for wild and strictly protected species of fauna, and on the conditions, manners, parameters and limiting values of wastewater discharge into the public sewerage network and the water body;

• Adoption of three policy documents in the area of environment: National AP for energy efficiency 2019-2021, strategy and AP for waste management 2020-2028, and the Concept Document on climate change;

• Adoption of AI on good distribution practices;

• Adoption of the Consumer Protection Programme 2021-2025;

• Adoption by the Government of Draft Customs and Excise Code in Kosovo (amendment); and

• Adoption by the Government of the draft-law on ratification of Agreement on Additional Protocol V of the Agreement on the Amendments and Accession to the Central European Free Trade Agreement (CEFTA).

The measures of this block that are expected to face challenges and delays and that require attention are the following:

• Holding at least 4 training cycles on approximation of legislation;

• Translation, revision and certification of EU legal acts in the official languages of Kosovo;

• Functionalization of the platform for the approximation of local legislation with the EU Acquis.

• Adoption of the action plan for the non-harmonized area (34-36 TFEU);

• Functionalization of the online system for the sale of standards;

• Adoption of the AI on regulation of quality control criteria of professional organizations;

• Adoption of the regulation on horizontal assistance;

• Adoption of the regulation on liquidity risk management in order to harmonize our requirements with the Basel Standards for LCR and NSFR (amendment);

• Adoption of the code of ethics for providers of audio and audio-visual media services;

• Adoption by the Government of the draft-law on measures to reduce the cost of laying high-speed electronic communications networks;

• Adoption of three regulations in the area of Information Society and Media: for commercial audio-visual communications, for the distribution of audio and audio-visual media service providers, and for media ownership and prevention of media concentration;

• Adoption by the Government of the draft-law on agriculture and rural development;

• Adoption of the Concept Document on agricultural land;

• Adoption of the strategy for the advancement of agri-food enterprises;

• Adoption by the Government of the draft-law on food;

• Adoption of two AIs in the area of food safety: for the definition of health rules for animal by-products and their derivatives, which are not intended for human consumption, and for the implementation of the AI on the definition of health rules for by-products of animals and their derivatives, which are not intended for human consumption;

• Adoption of six (6) bylaws in the area of transport: AI on homologation of vehicles, AI on technical control of vehicles, AI on technical conditions of participation of vehicles on the road, AI on mobile technical control, regulation that defines detailed rules for glider operation, and regulation on common rules in the area of civil aviation and the establishment of a European Aviation Safety Agency;

• Adoption of the Sectorial and Multimodal Transport Strategy 2015-2025 and AP;

• Adoption of the regulation on the labels of energy consuming devices;

• Disbursement of the first investments for energy efficiency;

• Adoption of the National AP for Energy Efficiency 2019-2021;

• Adoption of the guide on reporting on annual reports and the progress of the National Energy Efficiency AP;

• Adoption by the Government of the draft-law on the central system of criminal records;

• Adoption of two policy documents in the area of judiciary and fundamental rights: the sectoral rule of law strategy, and the national strategy and AP for protection from domestic violence;

• Adoption of the state strategy for cyber security 2020 - 2024;

• Development of a database on the number and location of returnees and displaced persons;

• Closure of five (5) collective centres in the municipality of Shtërpcë;
• Adoption by the Government of two (2) draft-laws in the area of education: for higher education, and for early childhood (0-6 years) education in the Republic of Kosovo;
• Adoption by the Government of four (4) draft-laws in the area of environment: on protection of air from pollution, on prevention and integrated control of pollution, on waters of Kosovo, and on forests;
• Adoption of three AIs in the area of environment: on protected and strictly protected species of fauna, on the rules and norms of air emissions from stationary sources of pollution, and on the conditions, ways, parameters and limit values of the discharge of polluted water in the public sewerage network and in the water body;
• Adoption of three (3) policy documents in the area of environment: concept document on climate change, strategy and AP on waste management 2020-2028, and AP 2020-2022 for the implementation of the State Water Strategy in Kosovo 2017-2036;
• Operation of twelve (12) new groundwater monitoring wells;
• Adoption of the concept document on legislation for alternative dispute resolution.

0.4. State of Play by Institutions

This section provides an overview of the implementation status of the Programme for institutions that have planned implementation of activities during July-September. In order to evaluate the performance, the institutions are ranked according to the percentage of measures implemented, from the one with the poorest performance to the one with the best performance.

Regarding the performance of Government institutions in implementing the measures under their responsibility planned to be implemented during July-September, findings show the following:

- Ministry of Infrastructure (MI) – 0% (0 / 1 measures implemented);
- Ministry of Culture, Youth and Sports (MCYS) – 0% (0 / 1 measures implemented);
- Ministry of Agriculture, Forestry and Rural Development (MAFRD) – 0% (0 / 2 measures implemented);
- Ministry of Communities and Returns (MCR) – 0% (0 / 2 measures implemented);
- Ministry of Labour and Social Welfare (MLSW) – 0% (0 / 3 measures implemented);
- Ministry of Internal Affairs (MIA) – 14.29% (1 / 7 measures implemented);
- Ministry of Economy and Environment (MEE) – 16.67% (2 / 12 measures implemented);
- Ministry of Justice (MoJ) – 20% (1 / 5 measures implemented);
- Ministry of Trade and Industry (MTI) – 28.57% (2 / 7 measures implemented);
- Ministry of Finance (MoF) – 33.33% (1 / 3 measures implemented);
- Ministry of Education and Science (MES) – 50% (1 / 2 measures implemented);
- Office of the Prime Minister (OPM) – 100% (1 / 1 measures implemented);
- Ministry of Local Government (MLG) – 100% (3 / 3 measures implemented).

The performance of the rest of the Government institutions during July-September cannot be measured, as no measures under their responsibility were planned to be implemented during this period.
On the other hand, regarding the performance of other institutions in implementing the measures under their responsibility planned to be implemented during July-September, findings show the following:

- Anti-Corruption Agency (ACA) – 0% (0 / 1 measures implemented);
- Kosovo Competition Authority (KCA) – 100% (1 / 1 measures implemented);
- Kosovo Agency of Statistics (KAS) - 100% (1 / 1 measures implemented);
- Public Procurement Regulatory Commission (PPRC) – 100% (1 / 1 measures implemented);
- System, Transmission and Market Operator (KOSTT) – 100% (1 / 1 measures implemented);
- Civil Aviation Authority (CAA) – 100% (2 / 2 measures implemented);
- Regulatory Authority for Electronic and Postal Communications (RAEPC) – 100% (3 / 3 measures implemented).

*Chart 0.4.2: Overview on implementation of NPISAA during July-September 2020: performance of other institutions*

The performance of the rest of the other institutions during July-September cannot be measured, as no measures under their responsibility were planned to be implemented within this period.
1. **BLOCK 1: POLITICAL CRITERIA**

1.1. Democracy and Rule of Law

1.1.1. Constitution, Assembly and Election System

This chapter contains 1 legislative measure, which has not been planned to be implemented during the third quarter, so the rate of implementation of this chapter during this period cannot be measured.

1.1.2. Public Administration

This chapter contains 8 measures: 5 (62.5%) legislative measures and 3 (37.5%) implementing measures; 5 (60%) of them were planned to be implemented during the third quarter: 4 legislative measures and 1 implementing measure.

*Chart 1.1.2: Implementation of NPISAA during July-September 2020: Public Administration*

With regard to the rate of implementation of measures of this chapter planned to be implemented during the third quarter, findings show the following:

- 60% of measures, 3 measures, were fully implemented;
- 40% of measures, 2 measures, have not yet been fully implemented, i.e. they face serious delays.

As shown by the findings of the report, this sector does not face serious delays, i.e. the planned measures are under implementation. However, there are delays in the implementation of important measures, such as the adoption of the draft-law on administrative disputes and the draft-law on the first wave of rationalization of independent agencies and institutions. Particular attention should be paid to the implementation of these measures during the last quarter of the year. It should also be noted that the implementation of these measures and measures planned for the last quarter has been hampered and delayed due to the situation caused by the Covid-19 pandemic.

1.1.3. Ombudsperson

This chapter contains 2 implementing measures; none of the measures was planned to be implemented during the third quarter, so the rate of implementation of this chapter during this period cannot be measured.

1.1.4. Civilian Oversight of Security Forces

This chapter does not contain any measure.

1.2. Regional Cooperation and International Obligations

This chapter contains 1 legislative measure; none of the measures was planned to be implemented during the third quarter, so the rate of implementation of this chapter during this period cannot be measured.

1 measure planned has been implemented during the third quarter, before the deadline foreseen, and thus the entire chapter has already been fully implemented.
2. **BLOCK 2: ECONOMIC CRITERIA**

2.1. **Existence of a Functional Market Economy**

This chapter contains 5 legislative measures; of them, 1 implementing measure (20%) was planned to be implemented during the third quarter.

*Chart 2.1. Implementation of NPISAA during July-September 2020: Existence of a Functional Market Economy*

Regarding implementation of measures of this chapter, planned to be implemented during the third quarter, findings show that all planned measures, 1 measure, has been fully implemented.

2.2. **Capacity to Cope with Competitive Pressure and Market Forces within the Union**

This chapter does not contain any measure.
3. **Block 3: European Standards – Approximation of Kosovo’s Legislation with the EU Acquis**

3.0. **Legal Framework on Approximation of Kosovo’s Legislation with the EU Acquis**

This chapter contains 5 implementing measures; of them, 1 implementing measure (20%) was planned to be implemented during the third quarter.

*Chart 3.0: Implementation of NPISAA during July-September 2020: Legal Framework on Approximation of Kosovo’s Legislation with the EU Acquis*

Regarding implementation of measures of this chapter, planned to be implemented during the third quarter, findings show that all measures planned, 1 measure, has been fully implemented.

As the report findings show, only 1 measure (Functionalization of the platform for approximation of domestic legislation with EU acquis) faces serious delays, and 2 other measures (Holding of at least 4 cycles of training on approximation of legislation; Translation, revision and certification of EU legal acts in official languages of Kosovo) face minor delays, while 1 measure (Issuing legal opinions in compliance with the EU Acquis) is being implemented as planned.

3.1. **Acquis Chapter 1: Free Movement of Goods**

This chapter contains 8 measures: 5 legislative measures (62.5%), and 3 implementing measures (37.5%); 5 (62.5%) of them were planned to be implemented during the third quarter: 4 legislative measures and 1 implementing measure.

*Chart 3.1: Implementation of NPISAA during July-September 2020: Free Movement of Goods*

Regarding implementation of measures this chapter, planned to be implemented until the end of the third quarter, findings show the following:

- 40% of measures, 2 measures, have been fully implemented;
- 60% of measures, 3 measures, have not yet been fully implemented, i.e. they face serious delays.

Out of the 2 fully implemented measures of this chapter, 1 measure has been implemented during the third quarter, before the deadline foreseen.

As the report findings show, this sector has some serious delays; respectively most of the measures planned are not being implemented. Serious delays appear in Adoption of the draft-law on Inspections; Adoption of the Regulation for Legal Measurement Units and Recruiting of at least one (1) official at the Kosovo Metrology Agency. There are also some minor delays in developing policies in non-aligned areas and in implementation of adopted standards.

3.2. **Acquis Chapter 2: Freedom of Movement for Workers**

This chapter contains 1 implementing measure, which was not planned to be implemented during the third quarter, so the rate of implementation of this chapter during this period cannot be measured.
3.3. **Acquis Chapter 3: Right of Establishment and Freedom to Provide Services**

This chapter contains 2 legislative measures; of them, 1 legislative measure (50%) was planned to be implemented during the third quarter.

*Chart 3.3: Implementation of NPISAA during July-September 2020: Right of Establishment and Freedom to Provide Services*

Regarding implementation of this chapter until the end of the third quarter, findings show that all measures, 1 measure, is fully implemented.

3.4. **Acquis Chapter 4: Free Movement of Capital**

This chapter contains 2 measures: 1 (50%) legislative measure and 1 (50%) implementing measure; none of the measures was planned to be implemented during the third quarter, so the rate of implementation of this chapter during this period cannot be measured.

Of the 2 measures of this chapter, 1 measure has been implemented during the third quarter, before the deadline foreseen.

3.5. **Acquis Chapter 5: Public Procurement**

This chapter contains 4 measures: 1 (25%) legislative measure and 3 (75%) implementing measures; 2 (50%) of them were planned to be implemented during the third quarter: 1 legislative measure and 1 implementing measure.

*Chart 3.5: Implementation of NPISAA during July-September 2020: Public Procurement*

Regarding implementation of the measures of this chapter planned to be implemented during the third quarter, findings show the following:

- 50% of measures, 1 measure, have been fully implemented;
- 50% of measures, 1 measure, have not yet been fully implemented, i.e. they face serious delays.

As the findings of the report show, this sector has some serious delays, starting with the adoption of the draft-law on public-private partnership, while the concept document on the addressing the legislation in the area of Public Procurement has been approved. There are also delays in filling the PRB Board and in implementing management of up to 50% of large value contracts signed through the e-procurement system, although planned to be implemented in the last quarter.
3.6. Acquis Chapter 6: Company Law

This chapter contains 4 measures: 3 (75%) legislative measures and 1 (25%) implementing measures; of them, 1 legislative measure (25%) was planned to be implemented during the third quarter.

Chart 3.6: Implementation of NPISAA during July-September 2020: Company Law

Regarding implementation of the measures of this chapter planned to be implemented during the third quarter, findings show that 1 planned measure has not been implemented yet, so it faces serious delays. Of the 4 measures of this chapter, 1 legislative measure has been implemented during the third quarter, before the deadline foreseen.

As the findings of the report show, this sector faces serious delays, so the measures planned are not being implemented. There is a delay in the adoption of the AI for foreign representatives.

3.7. Acquis Chapter 7: Intellectual Property Law

This chapter contains 5 measures: 2 (40%) legislative measures and 3 (60%) implementing measures; of them, 1 implementing measure (20%) was planned to be implemented during the third quarter.

Chart 3.7: Implementation of NPISAA during July-September 2020, Intellectual Property Law

Regarding implementation of the measures of this chapter planned to be implemented during the third quarter, findings show that 1 planned measure has not been implemented yet, so it faces serious delays. Of the 5 measures of this chapter, 1 legislative measure has been implemented during the third quarter, before the deadline foreseen.

As the findings of the report show, this sector faces serious delays, so the measures planned are not being implemented. There are delays in setting tariff schemes for cable operators. The measure referred to in chart 3.7.2. has been implemented after the reporting period, as the Government decided on the tariffs in October, therefore this will be reflected in the next report.

3.8. Acquis Chapter 8: Competition Policy

This chapter contains 6 measures: 4 (66.67%) legislative measures and 2 (33.33%) implementing measures; of them, 1 implementing measure (16.67%) was planned to be implemented during the third quarter.

Chart 3.8: Implementation of NPISAA during July-September 2020: Competition Policy

Regarding implementation of the measures of this chapter planned to be implemented during the third quarter, findings show that all the measures planned, 1 measure, have been fully implemented.
As the findings of the report show, this sector does not face delays. In the next quarter, the responsible institutions shall focus on completing the procedures for the adoption of the Regulation on horizontal assistance.

3.9. Acquis Chapter 9: Financial Services

This chapter contains 3 legislative measures; none of the measures was planned to be implemented during the third quarter, so the rate of implementation of this chapter during this period cannot be measured.

3.10. Acquis Chapter 10: Information Society and Media

This chapter contains 10 measures: 9 (90%) legislative measures and 1 (10%) implementing measure; of them, 5 legislative measures (50%) were planned to be implemented during the third quarter.

Chart 3.10: Implementation of NPISAA during July-September 2020: Information Society and Media

Regarding implementation of the measures of this chapter planned to be implemented during the third quarter, findings show the following:

- 80% of measures, 4 measures, have been fully implemented;
- 20% of measures, 1 measure, have not yet been fully implemented, i.e. they face serious delays.

As the findings of the report show, this sector has serious delays in completing the legislative framework, such as the Law on measures to reduce the cost of deploying high-speed electronic communications networks, the regulation on media ownership and prevention of media concentration, and the code of ethics for audio and audio-visual media service providers. There are also minor delays in adoption of the Regulation on Commercial Audio-Visual Communications and the Regulation on the Distribution of Audio and Audio-Visual Media Service Providers.

3.11. Acquis Chapter 11: Agriculture and Rural Development

This chapter contains 6 measures: 3 (50%) legislative measures and 3 (50%) implementing measures; 2 (33.34%) of them were planned to be implemented during the third quarter: 1 legislative measure and 1 implementing measure.

Chart 3.11: Implementation of NPISAA during July-September 2020: Agriculture and Rural Development

Regarding the implementation of the measures of this chapter, which were planned to be implemented during the third quarter, findings show that the 3 measures planned have not yet been fully implemented, i.e. they face serious delays.

Of the 6 measures of this chapter, 2 legislative measure have been implemented during the third quarter, before the deadline foreseen.

As the report’s findings show, this sector has serious delays. A delay presented above is related to the adoption of the Law on Agriculture and Rural Development and the Concept Document on Agricultural Land. However, special attention should be paid to the adoption of other measures envisaged within the next quarter.
3.12. **Acquis Chapter 12: Food Safety, Veterinary and Phytosanitary Policy**

This chapter contains 5 measures: 4 (80%) legislative measures and 1 (20%) implementing measure; none of the measures was planned to be implemented during the third quarter, so the rate of implementation of this chapter during this period cannot be measured.

3.13. **Acquis Chapter 13: Fisheries**

This chapter contains 1 legislative measure, yet this measure was not planned to be implemented during the third quarter, so the rate of implementation of this chapter during this period cannot be measured.

3.14. **Acquis Chapter 14: Transport Policy**

This chapter contains 13 measures: 12 (92.3%) legislative measures and 1 (7.7%) implementing measure; of them, 3 legislative measures (23.1%) were planned to be implemented during the third quarter.

*Chart 3.14: Implementation of NPISAA during July-September 2020: Transport Policy*

Regarding implementation of the measures of this chapter planned to be implemented during the third quarter, findings show the following:
- 66.67% of measures, 2 measures, have been fully implemented;
- 33.33% of measures, 1 measure, have not yet been fully implemented, i.e. they face serious delays.

As the findings of the report show, this sector faces serious delays in the adoption of laws, concept documents and sub-legal acts on road transport and aviation, and some other measures. Special attention should also be paid to the adoption of the primary and secondary legislative framework in the area of road transport and aviation, as well as the adoption of strategic documents.

3.15. **Acquis Chapter 15: Energy**

This chapter contains 7 measures: 4 (57%) legislative measures and 3 (43%) implementing measures; of them, 2 legislative measures (28.57%) were planned to be implemented during the third quarter.

*Chart 3.15: Implementation of NPISAA during July-September 2020: Energy*

Regarding implementation of the measures of this chapter planned to be implemented during the third quarter, findings show the following:
- 50% of measures, 1 measure, have been fully implemented;
- 50% of measures, 1 measure, have not yet been fully implemented, i.e. they face serious delays.

Of the 7 measures of this chapter, 1 legislative measure has been implemented during the third quarter, before the deadline foreseen.

As the findings of the report show, this sector faces some delays in completing the secondary legislative framework in the area of energy efficiency and in approving the National Energy Efficiency Action Plan 2019-2021. However, despite the findings of the statistical report, this sector is characterized by some delays to which special attention should be paid to the adoption of secondary legislation under the law on energy efficiency.
3.16. **Acquis Chapter 16: Taxation**

This chapter contains 3 measures: 1 (33.33%) legislative measure and 2 (67.67%) implementing measures; of them 1 legislative measure (33.33%) was planned to be implemented during the third quarter.

*Chart 3.16: Implementation of NPISAA during July-September 2020: Taxation*

Regarding implementation of the measures of this chapter planned to be implemented during the third quarter, findings show that 1 planned measure has not been implemented yet, i.e. they face serious delays.

*As the findings of the report show, this sector faces serious delays, thus the planned measure has not been implemented. There are delays in the adoption of the draft-law on VAT. Considering the context created by the pandemic and the recent agreement with the European Commission to first make a comprehensive analysis of tax policies and then proceed with the adoption of legislation, this measure does not appear as a measure facing serious delays (although not completed), but as carried forward for the future.*

3.17. **Acquis Chapter 17: Economic and Monetary Policy**

This chapter does not contain any measure.

3.18. **Acquis Chapter 18: Statistics**

This chapter contains 2 implementing measures; of them, 1 implementing measure (50%) has been planned to be implemented during the third quarter.

*Chart 3.18: Implementation of NPISAA during July-September 2020: Statistics*

Regarding implementation of the measures of this chapter planned to be implemented during the third quarter, findings show that all the measures planned, 1 measure, have been fully implemented.

*As the findings of the report show, this sector has no serious delays, so the planned measure has been implemented.*


This chapter contains 7 measures: 3 (42.85%) legislative measures and 4 (57.15%) implementing measures; 3 (42.85%) of them were planned to be implemented during the third quarter: 2 legislative measures and 1 implementing measure.


Regarding implementation of the measures of this chapter planned to be implemented during the third quarter, findings show that the 3 measures planned have not yet been fully implemented, i.e. they face serious delays.
Of the 7 measures of this chapter, 1 legislative measure has been implemented during the third quarter, before the deadline foreseen.

As the findings of the report show, this sector faces serious delays, therefore the measures planned have not been implemented. There are delays in the adoption of the draft-law on labour, in the adoption of the draft-law on maternity and parental leave and in the adoption of the concept document on the improvement of legislation in the area of occupational safety and health.

3.20. Acquis Chapter 20: Enterprise and Industrial Policy

This chapter contains 1 implementing measure; none of the measures was planned to be implemented during the third quarter, so the rate of implementation of this chapter during this period cannot be measured.

3.21. Acquis Chapter 2 Trans-European Networks

This chapter does not contain any measure.

3.22. Acquis Chapter 22: Regional Policies and Coordination of Structural Instruments

This chapter contains 4 measures: 1 (25%) legislative measure and 3 (75%) implementing measures; none of the measures was planned to be implemented during the third quarter, so the rate of implementation of this chapter during this period cannot be measured.

3.23. Acquis Chapter 23: Judiciary and Fundamental Rights

This chapter contains 32 measures: 16 (50%) legislative measures and 16 (50%) implementing measures; 7 (21%) of them were planned to be implemented during the third quarter: 4 legislative measures and 3 implementing measures.

Chart 3.23: Implementation of NPISAA during July-September 2020: Judiciary and Fundamental Rights

Regarding implementation of measures of this chapter that were planned to be implemented during the third quarter, findings show that the 7 measures planned have not yet been fully implemented, i.e. they face serious delays.

As the findings of the report show, this sector has no serious delays, so the measures planned are under implementation. There are delays in the approval of the draft-law on the central system of criminal records, as well as in the drafting of policies in the area of rule of law, respectively the Sectorial Strategy in the area of rule of law. There are also delays in revision the strategy against domestic violence. There are more serious delays in the adoption of draft-laws against corruption and the criminal procedure code.
3.24. **Acquis Chapter 24: Justice, Freedom and Security**

This chapter contains 13 measures: 8 (61%) legislative measures and 5 (39%) implementing measures; 6 (46%) of them were planned to be implemented during the third quarter: 4 legislative measures and 2 implementing measures.

*Chart 3.24: Implementation of NPISAA during July-September 2020: Justice, Freedom and Security*

Regarding implementation of the measures of this chapter, which were planned to be implemented during the third quarter, findings show the following:

- 33.33% of measures, i.e. 2 measures, have been fully implemented;
- 66.67% of measures, i.e. 4 measures, have not yet been fully implemented, i.e. they face serious delays.

As the findings of the report show, in this sector there are delays in the adoption of secondary legislation in the area of migration. This is because after the adoption of these acts a revision was requested by the involved authorities. Furthermore, there are delays in the adoption of the draft-law on cyber security and in the revision of the NCBM Development Plan. Attention should be paid to the approval of the state strategy for cyber security, as its drafting is in the initial stages, while the deadline for its approval is until the end of the year.

3.25. **Acquis Chapter 25: Science and Research**

This chapter contains 1 legislative measure, planned to be implemented during the third quarter.

*Chart 3.25: Implementation of NPISAA during July-September 2020: Science and Research*

Regarding implementation of the measures of this chapter, which were planned to be implemented during the third quarter, findings show that 1 planned measure has not been fully implemented yet, i.e. it faces serious delays.

As the findings of the report show, this sector has serious delays, so the planned measure has not been implemented. There are delays in the approval of the AI on transfer of technology and knowledge and forms of technology transfer.

3.26. **Acquis Chapter 26: Education and Culture**

This chapter contains 2 legislative measures; none of the measures was planned to be implemented during the third quarter, so the rate of implementation of this chapter during this period cannot be measured.
3.27. **Acquis Chapter 27: Environment**

This chapter contains 20 measures: 9 (45%) legislative measures and 11 (55%) implementing measures; 9 (45%) of them were planned to be implemented during the third quarter: 7 legislative measures and 2 implementing measures.

*Chart 3.27: Implementation of NPISAA during July-September 2020: Environment*

Regarding implementation of the measures of this chapter, which were planned to be implemented during the third quarter, findings show the following:

- 11.11% of measures, i.e. 1 measure, have been fully implemented;
- 88.89% of measures, i.e. 8 measures, have not yet been fully implemented, i.e. they face serious delays.

As the findings of the report show, this sector generally faces serious delays. Almost all legislative measures require attention, namely draft-laws on protection from pollution, integrated prevention pollution control, Kosovo waters, AI on rules and standards of air discharges by stationary sources of pollution, AI on conditions, methods, parameters and limit values of wastewater release to the public sewerage network and water body, AI on strictly protected wild species of fauna, as well as from the policy framework, the 2020-2028 Strategy and Action Plan on waste management, 2020-2022 Action Plan of the 2017-2036 State Strategy on waters; and Concept Document on climate change. Minor delays face the draft-law on forests and in one implementing measure: 12 new wells for groundwater monitoring. Given that there is still some time left according to the plan, in the following quarter the work should be intensified towards the implementation of all measures provided of this chapter.

3.28. **Acquis Chapter 28: Consumer and Health Protection**

This chapter contains 5 measures: 2 (40%) legislative measures and 3 (60%) implementing measures; none of the measures was planned to be implemented during the third quarter, so the rate of implementation of this chapter during this period cannot be measured.

Of the 5 measures of this chapter, 1 implementing measure has been implemented during the third quarter, before the deadline foreseen.

3.29. **Acquis Chapter 29: Customs Union**

This chapter contains 1 legislative measure; none of the measures was planned to be implemented during the third quarter, so the rate of implementation of this chapter during this period cannot be measured.

3.30. **Chapter 30: External Relations**

This chapter contains 2 legislative measures; of them, 1 legislative measure (50%) was planned to be implemented during the third quarter.

*Chart 3.30: Implementation of NPISAA during July-September 2020: External Relations*

Regarding implementation of the measures of this chapter, which were planned to be implemented during the third quarter, findings show that 1 measure planned has not yet been fully implemented, i.e., it faces serious delays.
As the findings of the report show, this sector has serious delays, so the planned measure has not been implemented. There is a delay in the adoption of the draft-law on the ratification of the Agreement on Additional Protocol V to the Agreement on Amendment and Accession to the Central European Free Trade Agreement (CEFTA).

3.31. Chapter 3 Foreign, Security and Defence Policy
This chapter does not contain short-term measures.

3.32. Chapter 32: Financial Control
This chapter contains 2 measures: 1 (50%) legislative measure and 1 (50%) implementing measure; none of the measures was planned to be implemented during the third quarter, so the rate of implementation of this chapter during this period cannot be measured.

This chapter does not contain any measure.

#### Legislative Measures

<table>
<thead>
<tr>
<th>No.</th>
<th>SAA Provisions</th>
<th>National acts to be aligned</th>
<th>EU acquis acts to be transposed</th>
<th>Responsible Institutions</th>
<th>Time-frame</th>
<th>Implementation Status</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1.1</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1.1.1</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1.1.2</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1.1.2.1</td>
<td>Article 120</td>
<td>Law on the First Wave of Rationalization of Independent Agencies and Institutions (new law), adopted</td>
<td>N/A</td>
<td>MIA</td>
<td>Q3 2020</td>
<td>Serious delays</td>
</tr>
<tr>
<td>1.1.2.2</td>
<td>Article 120</td>
<td>Law on transparency in municipalities (amendment), adopted</td>
<td>N/A</td>
<td>MLG</td>
<td>Q3 2020</td>
<td>Implemented</td>
</tr>
<tr>
<td>1.1.2.3</td>
<td>Article 120</td>
<td>Regulation on procedures for granting use and exchange of municipal immovable property (amendment), adopted</td>
<td>N/A</td>
<td>MLG</td>
<td>Q3 2020</td>
<td>Implemented</td>
</tr>
<tr>
<td>1.1.2.4</td>
<td>Article 120</td>
<td>Regulation on Performance (amendment), adopted</td>
<td>N/A</td>
<td>MLG</td>
<td>Q3 2020</td>
<td>Implemented</td>
</tr>
<tr>
<td>1.2</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>3.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>3.1</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>3.1.1</td>
<td>Article 20, 80 and 74, paragraph 3</td>
<td>Law on Inspections, adopted</td>
<td>N/A</td>
<td>MTI</td>
<td>Q3 2020</td>
<td>Serious delays</td>
</tr>
<tr>
<td>3.1.2</td>
<td>Article 20, 80 and 74, paragraph 3</td>
<td>Regulation on Personal Protective Equipment (PPE), adopted</td>
<td>Regulation 2016/425/EU</td>
<td>MTI</td>
<td>Q3 2020</td>
<td>Implemented</td>
</tr>
<tr>
<td>3.1.3</td>
<td>Article 20, 80 and 74, paragraph 3</td>
<td>Regulation on Pre-Packaging, adopted</td>
<td>Directive 76/211/EC</td>
<td>MTI</td>
<td>Q3 2020</td>
<td>Implemented</td>
</tr>
<tr>
<td>3.1.4</td>
<td>Article 20, 80 and 74, paragraph 3</td>
<td>Regulation on legal measurement units, adopted</td>
<td>Directive 2014/32/EU</td>
<td>MTI</td>
<td>Q3 2020</td>
<td>Serious delays</td>
</tr>
<tr>
<td>3.5</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>3.5.1</td>
<td>Article 51, 56, 57 and 58</td>
<td>AI on Criteria and Procedures on Obtaining the Right to Practice a Regulated Profession, adopted</td>
<td>Directive 2005/36 / EC, and amendments to Directive 2013/55 / EU</td>
<td>MoH</td>
<td>Q3 2020</td>
<td>Implemented</td>
</tr>
</tbody>
</table>

#### 1. Block I: Political Criteria

**1.1. Democracy and Rule of Law**

**1.1.2. Public Administration**

**Framework Legislation**

1. Article 120
2. Article 120
3. Article 120
4. Article 120

**Bylaws and Other Regulatory Acts**

3. Article 120
4. Article 120

#### 3. Block III: European Standards – Approximation of Kosovo’s Legislation with the EU Acquis

**3.1. Acquis Chapter 1: Free Movement of Goods**

**Framework Legislation**

5. Article 20, 80 and 74, paragraph 3

**Bylaws and Other Regulatory Acts**

6. Article 20, 80 and 74, paragraph 3
7. Article 20, 80 and 74, paragraph 3
8. Article 20, 80 and 74, paragraph 3

**3.3. Acquis Chapter 3: Right of Establishment and Freedom to Provide Services**

**Bylaws and Other Regulatory Acts**

9. Article 51, 56, 57 and 58

**3.5. Acquis Chapter 5: Public Procurement**
<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Bylaws and other regulatory acts</td>
<td>12. Article 109, 110 and 111</td>
<td>3.10.1. Law on Electronic Identification and Trust Services for Electronic Transactions (new Law), adopted</td>
<td>EU Regulation on Electronic Identification and Trust Services for Electronic Transactions</td>
<td>MEE</td>
<td>Q3 2020</td>
<td>Implemented</td>
</tr>
<tr>
<td>19. Article 113</td>
<td>3.14.6. Regulation amending Regulation (CAA) No. 12/2015 as regards the list of air carriers which are banned from operating or are subject to operational restrictions within the European Union, adopted</td>
<td>Commission Implementing Regulation (EU) 2018/1866 of 28 November 2018 amending Regulation (EC) No 474/2006 as regards the list of air carriers which are banned from operating or are subject to operational restrictions within the Union</td>
<td>CAA</td>
<td>Q3 2020</td>
<td>Implemented</td>
<td></td>
</tr>
</tbody>
</table>

### 3.14. Acquis Chapter 14: Transport Policy

**Bylaws and other regulatory acts**


### 3.16. Acquis Chapter 16: Taxation

**Framework legislation**


### 3.19. Acquis Chapter 19: Social Policy and Employment

**Framework legislation**

<p>| | | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Directive 2014/67/EU of 15 May 2014 on the enforcement of Directive 96/71/EC concerning the posting of workers in the framework of the provision of services and amending Regulation (EU) No 1024/2012 on administrative cooperation through the Internal Market Information System (the IMI Regulation);</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>23. Article 82 and 106</td>
<td>3.19.2. Law on Maternity and Parental Leave, adopted</td>
<td></td>
</tr>
</tbody>
</table>

3.23. Acquis Chapter 23: Judiciary and Fundamental Rights

<p>| | | | | | | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
## Framework legislation

<table>
<thead>
<tr>
<th>Article and 91</th>
<th>3.23.1. Criminal Procedure Code (amended), adopted</th>
<th>N/A</th>
<th>MoJ</th>
<th>Q3 2020</th>
<th>Serious delays</th>
</tr>
</thead>
<tbody>
<tr>
<td>Article 83 and 91</td>
<td>3.23.3. Law on Declaration, Origin and Control of Property of Public Officials (amended), adopted</td>
<td>European Convention on Human Rights (Article 8) Council of Europe, Convention for the protection of individuals with regard to automatic processing of personal data Criminal Law Convention on Corruption (ets 173) Civil Law Convention on Corruption (ets 174) Resolution (97) 24 on the twenty guiding principles for the fight against corruption</td>
<td>MoJ</td>
<td>Q3 2020</td>
<td>Serious delays</td>
</tr>
<tr>
<td>Article 83 and 91</td>
<td>3.23.4. Law on Anti-Corruption Agency (amended), adopted</td>
<td>European Convention on Human Rights (Article 8) Council of Europe, Convention for the protection of individuals with regard to automatic processing of personal data Criminal Law Convention on Corruption (ets 173) Civil Law Convention on Corruption (ets 174) Resolution (97) 24 on the twenty guiding principles for the fight against corruption</td>
<td>MoJ</td>
<td>Q3 2020</td>
<td>Serious delays</td>
</tr>
</tbody>
</table>

## Sub-legal acts and other regulatory acts

| Article and 91 | 3.23.16. AI on the definition and procedure for receiving and handling whistleblowing cases, adopted | N/A | MoJ | Q3 2020 | Serious delays |

### 3.24. Acquis Chapter 24: Justice, Freedom and Security

#### Framework legislation


#### Sub-legal acts and other regulatory acts

| Article 85, 86, 87 and 88 | 3.24.6. Regulation on Reintegration of Repatriated Persons (amended), adopted | N/A | MIA | Q3 2020 | Implemented |

### 3.25. Acquis Chapter 25: Science and Research

#### Sub-legal acts and other regulatory acts

| Article 107 | 3.25.1. AI on transfer of technology and knowledge, and forms of technology transfer, adopted | N/A | MES | Q3 2020 | Serious delays |

### 3.27. Acquis Chapter 27: Environment

#### Framework legislation

| Decision No 406/2009/EC of the European Parliament and of the Council of 23 April 2009 on the effort of Member States to reduce their greenhouse gas emissions to meet the Community’s greenhouse gas emission reduction commitments up to 2020 | Decision No 406/2009/EC of the European Parliament and of the Council of 23 April 2009 on the effort of Member States to reduce their greenhouse gas emissions to meet the Community’s greenhouse gas emission reduction commitments up to 2020 |
| 97/101/EC: Council Decision establishing a reciprocal exchange of information and data from networks and individual stations measuring ambient air pollution within the Member States | 97/101/EC: Council Decision establishing a reciprocal exchange of information and data from networks and individual stations measuring ambient air pollution within the Member States |

| 34. Article 115, 116 and 117 | Directive No. 2010/75/EU (IED) on industrial emissions |

| 3.27.2. Law on Integrated Prevention Pollution Control (amended), adopted | Directive No. 2010/75/EU (IED) on industrial emissions |

| MEE | Q3 2020 | Serious delays |

Sub-legal acts and other regulatory acts

| Article 115, 116 and 117 | 3.27.5. AI on the Rules and Standards of the Discharges on Air by the Stationary Sources of Pollution (amended), adopted | Directive No. 2010/75/EU on industrial emissions | MEE | Q3 2020 | Serious delays |


| Article 115, 116 and 117 | 3.27.8. AI on the determination of the conditions, methods, parameters and limit values of the waste water release to the public sewerage network and water body, adopted | Council Directive 91/271/EEC concerning urban waste-water treatment | MEE | Q3 2020 | Serious delays |

| Article 115, 116 and 117 | 3.27.9. AI on protected and strictly protected species of fauna, adopted | Directive 92/43/EEC | MEE | Q3 2020 | Serious delays |

3.30. Acquis Chapter 30: External Relations
Framework legislation

| Article 11 - 15 | 3.30.2. Law on Ratification of the Agreement for Additional Protocol 5 to the Agreement on Amendment and Accession to the Central European Free Trade Agreement (CEFTA), adopted | N/A | MTI | Q3 2020 | Serious delays |

### IMPLEMENTING MEASURES

<table>
<thead>
<tr>
<th>No.</th>
<th>SAA Provisions</th>
<th>Objectives</th>
<th>Indicators</th>
<th>Responsible Institutions</th>
<th>Time-frame</th>
<th>Implementation Status</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. <strong>BLOCK I: POLITICAL CRITERIA</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1.1. Democracy and Rule of Law</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1.1.2. Public Administration</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Policy framework</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>41.</td>
<td>Article 120</td>
<td>Continuation of institutional reforms and institutional capacity building in the area of public administration, in order to implement EU standards and principles for PA</td>
<td>1.1.2.6. Concept paper on the Second and Third Wave of Rationalization of Independent Agencies and Institutions, approved</td>
<td>MIA</td>
<td>Q3 2020</td>
<td>Serious delays</td>
</tr>
</tbody>
</table>

<p>| 2. <strong>BLOCK II: ECONOMIC CRITERIA</strong> |
| 2.1. Existence of a Functional Market Economy |
| <strong>Enforcement</strong> |</p>
<table>
<thead>
<tr>
<th>Article(s)</th>
<th>Measures for economic recovery after Covid-19</th>
<th>2.1.2. Recovery Fund established as a separate budget line in the Law on Budget Appropriations for the Budget of the Republic of Kosovo</th>
<th>MF</th>
<th>Q3 2020</th>
<th>Implemented</th>
</tr>
</thead>
</table>

### 3. BLOCK III: EUROPEAN STANDARDS - APPROXIMATION OF KOSOVO LEGISLATION WITH EU ACQUIS

#### 3.0. Legal framework for the approximation of Kosovo legislation with the EU acquis

**Policy framework**

<table>
<thead>
<tr>
<th>Article</th>
<th>Coordinating the translation of the EU acquis into the official languages of Kosovo</th>
<th>3.0.1. Annual Translation Calendar, drafted</th>
<th>OPM</th>
<th>Q3 2020</th>
<th>Implemented</th>
</tr>
</thead>
</table>

#### 3.1. Acquis Chapter 1: Free Movement of Goods

**Institutional reforms and capacity building**

<table>
<thead>
<tr>
<th>Article 20, 80 and 74, paragraph 3</th>
<th>Administrative capacity building in the Metrology Agency of Kosovo</th>
<th>3.1.7. At least 1 recruited officer in the Metrology Agency of Kosovo</th>
<th>MTI</th>
<th>Q3 2020</th>
<th>Serious delays</th>
</tr>
</thead>
</table>

#### 3.5. Acquis Chapter 5: Public Procurement

**Policy framework**

<table>
<thead>
<tr>
<th>Article 79</th>
<th>Concept paper on the Law on Public Procurement in order to improve Public Procurement policies, adopted</th>
<th>3.5.2. Approval of the concept paper for the Law on Public Procurement</th>
<th>PPRC</th>
<th>Q3 2020</th>
<th>Implemented</th>
</tr>
</thead>
</table>

#### 3.7. Acquis Chapter 7: Intellectual Property Law

**Enforcement**

<table>
<thead>
<tr>
<th>Articles 77 and 78</th>
<th>Tariffs for cable operators for the use of the subject-matter protected by the Law on Copyright and Related Rights</th>
<th>3.7.5. Establishment of tariff schemes for cable operators through the Government</th>
<th>MKYS</th>
<th>Q3 2020</th>
<th>Serious delays</th>
</tr>
</thead>
</table>

#### 3.8. Acquis Chapter 8: Competition Policy

**Policy framework**

<table>
<thead>
<tr>
<th>Article 74 and 75</th>
<th>Drafting an Action Plan for competition policy advocacy</th>
<th>3.8.5. Action Plan approved</th>
<th>ACA</th>
<th>Q3 2020</th>
<th>Implemented</th>
</tr>
</thead>
</table>

#### 3.11. Acquis Chapter 11: Agriculture and Rural Development

**Policy framework**

<table>
<thead>
<tr>
<th>Article 102</th>
<th>Improving policies for agricultural land</th>
<th>3.11.4 Concept-document for agricultural land approved</th>
<th>MAFRD</th>
<th>Q3 2020</th>
<th>Serious delays</th>
</tr>
</thead>
</table>

#### 3.15. Acquis Chapter 15: Energy

**Policy framework**

<table>
<thead>
<tr>
<th>Article 114</th>
<th>Further development of energy efficiency policies in order to implement the provisions of the SAA and the transposed acquis</th>
<th>3.15.5. National Energy Efficiency Action Plan 2019-2021 approved</th>
<th>MEE</th>
<th>Q3 2020</th>
<th>Serious delays</th>
</tr>
</thead>
</table>

**Enforcement**

<table>
<thead>
<tr>
<th>Article 114</th>
<th>Creating preconditions for the functionalization of the common electricity market with Albania</th>
<th>3.15.7. KOSTT as a shareholder of the common energy market, selected</th>
<th>KOSTT</th>
<th>Q3 2020</th>
<th>Implemented</th>
</tr>
</thead>
</table>

#### 3.18. Acquis Chapter 18: Statistics

**Policy framework**

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>---</td>
<td>---</td>
<td>---</td>
<td>---</td>
<td>---</td>
<td></td>
</tr>
<tr>
<td>51.</td>
<td>Article 95</td>
<td>Preparations for the population and housing census 2021</td>
<td>3.18.1. Concept document for population and housing census approved</td>
<td>KAS Q3 2020 Implemented</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Policy framework</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>52.</td>
<td>Article 82 and 106</td>
<td>Advancing policies in the area of employment</td>
<td>3.19.4. Concept document for the improvement of the legislation in the area of safety and health at work approved</td>
<td>MLSW Q3 2020 Serious delays</td>
<td></td>
</tr>
<tr>
<td>3.23. Acquis Chapter 23: Judiciary and Fundamental Rights</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Policy framework</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>54.</td>
<td>Article 3 and 4</td>
<td>Advancing the legal framework and strategic documents for communities, returns and integration</td>
<td>3.23.22. Concept document on supporting community projects</td>
<td>MRC Q3 2020 Serious delays</td>
<td></td>
</tr>
<tr>
<td>55.</td>
<td>Article 3 and 4</td>
<td>Advancing the legal framework and strategic documents for communities, returns and integration</td>
<td>3.23.23 Concept document on the Law on Displaced Persons</td>
<td>MRC Q3 2020 Serious delays</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Policy framework</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>56.</td>
<td>Article 85</td>
<td>Further improve the policy framework in the area of border management, in order to implement the provisions of the SAA and the approximated legislation</td>
<td>3.24.9. NCBM development plan, revised</td>
<td>MIA Q3 2020 Serious delays</td>
<td></td>
</tr>
<tr>
<td>57.</td>
<td>Article 91</td>
<td>Further improve the policy framework in the area of fight against organized crime, in order to implement the provisions of the SAA and the approximated legislation</td>
<td>3.24.12. Concept document on compensation of victims of crime approved</td>
<td>MoJ Q3 2020 Implemented</td>
<td></td>
</tr>
<tr>
<td>3.27. Acquis Chapter 27: Environment</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Policy framework</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>58.</td>
<td>Article 115, 116 and 117</td>
<td>Improving the waste management system in Kosovo</td>
<td>3.27.10. Waste Management Strategy and Action Plan 2020-2028, approved</td>
<td>MEE Q3 2020 Serious delays</td>
<td></td>
</tr>
<tr>
<td>59.</td>
<td>Article 115, 116 and 117</td>
<td>Improving policies in the area of climate change</td>
<td>3.27.12. Concept document on climate changes</td>
<td>MEE Q3 2020 Serious delays</td>
<td></td>
</tr>
</tbody>
</table>
### Annex 2: Overview on Implementation of NPISAA 2020: List of Measures Implemented until the End of September, ahead of Schedule

#### Legislative Measures

<table>
<thead>
<tr>
<th>No.</th>
<th>SAA Provisions</th>
<th>National acts to be harmonized</th>
<th>Acts of the acquis to be transposed</th>
<th>Responsible institutions</th>
<th>Time-frame</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**1. BLOCK I: POLITICAL CRITERIA**

**1.2. Regional Cooperation and International Obligations**

Bylaws and other regulatory acts

**1.2.1.** Article 3, 4, 5, 6, 7, 8, 10, 11, 12, 13, 14, 16, 17, 19

Regulation on internal organization of the Institute of Forensic Medicine, approved

NA

MoJ Q4 2020

**3. BLOCK III: EUROPEAN STANDARDS - APPROXIMATION OF KOSOVO’S LEGISLATION WITH EU ACQUIS**

**3.1. Acquis Chapter 1: Free Movement of Goods**

Bylaws and other regulatory acts

**3.1.2.** Article 20, 80 and 74, paragraph 3

Machinery Safety Regulation (amendment), approved

Directive 2006/42 / EU and amendment 2009/127 / EU

MTI Q4 2020

**3.4. Acquis Chapter 4: Free Movement of Capital**

Framework legislation

**3.4.1.** Article 65

Law on Property Rights of Foreign Citizens, approved


MoJ Q4 2020

**3.6. Acquis Chapter 6: Law on Companies**

Bylaws and other regulatory acts

**3.6.3.** Article 51, point 1, 2, 3

AI on micro-enterprises, approved

Directive 2014/56/EU

MF Q4 2020

**3.7. Acquis Chapter 7: Intellectual Property Law**

Bylaws and other regulatory acts

**3.7.1.** Article 77 i 78

Rules of Procedure of the Committee of Experts on Agricultural Products and Food Items, approved

Regulation EC/510 / 2006

MTI Q4 2020

**3.11. Acquis Chapter II: Agriculture and Rural Development**

Bylaws and other regulatory acts

**3.11.2.** Article 102

AI on Direct Payments in Agriculture for 2020, approved


MAFRD Q4 2020

**3.11.3.** Article 102

AI on Support Measures and Criteria in Agriculture and Rural Development 2020, approved

" Regulation (EC) No. 236/2014 of the European Parliament and of the Council laying down common rules and procedures for the implementation of Union instruments for the financing of external actions; Regulation (EC)"

MAFRD Q4 2020
### 3.15. Acquis Chapter 15: Energy

**Energy Efficiency Requirements**

- **Article 114**
  - Bylaws on energy efficiency requirements for the purchase of products, services and buildings from central government institutions, approved
  - MEE
  - Q4 2020

### 3.19. Acquis Chapter 19: Social Policy and Employment

**Framework Legislation**

- **Articles 82 and 106**
  - Law on Economic and Social Council, approved
  - NA
  - MLSW
  - Q4 2020

### 3.23. Acquis Chapter 23: Judiciary and Fundamental Rights

**Framework Legislation**

- **Article 83**
  - Law on Financing of Political Entities (amendment), approved
  - NA
  - OPM
  - Q4 2020

- **Article 83**
  - Law on Freedom of Religion in Kosovo (amendment), approved
  - European Convention on Human Rights - Article 9: Freedom of thought, conscience and religion
  - OPM
  - Q4 2020

**Bylaws and Other Regulatory Acts**

- **Article 83**
  - Regulation on the organization and activity of the Kosovo Judicial Council, approved
  - NA
  - KJC
  - Q4 2020

- **Article 83**
  - Regulation on the Kosovo Prosecutorial Council, approved
  - NA
  - KPC
  - Q4 2020

### 3.24. Acquis Chapter 24: Justice, Freedom and Security

**Framework Legislation**

- **Article 83**
  - Law on International Legal Cooperation in Criminal Matters (amendment), approved
  - MoJ
  - Q4 2020

**Implementing Measures**

- **Article 3 and 4**
  - Improving the situation of Roma and Ashkali communities through the implementation of the Strategy and Action Plan for the inclusion of Roma and Ashkali communities in Kosovo society 2017-2021
  - Monitoring framework drafted and report on the medium-term evaluation of the implementation of the Strategy and Action Plan for the inclusion of Roma and Ashkali communities in Kosovo society 2017-2021, drafted
  - OPM
  - Q4 2020

### 3.28. Acquis Chapter 28: Consumer and Health Protection

**Policy Framework**

- **Article 106**
  - Advancing policies in the area of public health
  - Concept document on communicable diseases approved.
  - MoH
  - Q4 2020